 Contents

Acknowledgments vii
1. Introduction 1
2. Arguments about Immigrants 10
3. Whether to Exclude 31
4. Whom to Exclude: The Quota Acts 55
5. Whom to Exclude: The McCarran-Walter Act 96
6. Whom to Exclude, Whom to Prefer: The Immigration Reform Act of 1965 144
7. Whom to Exclude, Whom to Prefer: IRCA and the 1990 Reforms 187
8. Domestic Interests as Explanations 230
9. Structural Theories as Explanations 245
10. Conclusion: Sovereignty, Things, and People 268
    Appendixes 285
    Notes 295
    Bibliography 339
    Index 379