

## Contents

<i>List of Illustrations</i>	ix
<i>Acknowledgments</i>	xi
Chapter 1. Introduction: Taking Minorities Out of the Footnotes	1
Chapter 2. Presence, Polarization, and the Five Channels for Minority Inclusion	11
Chapter 3. The Cases of Estonia and Latvia	37
Chapter 4. The Parliamentary Channel	61
Chapter 5. The International Channel	79
Chapter 6. The City Channel	101
Chapter 7. The Consultations Channel	129
Chapter 8. The Grassroots Channel	149
Chapter 9. Conclusion: The Presence–Polarization Dilemma and the Quality of Divided Democracies	177
<i>Notes</i>	197
<i>Bibliography</i>	217
<i>Index</i>	243